

#### AGENDA

I. WELCOME & INTRODUCTIONS 10 minII. PRESENTATION ON PREFERRED PLAN 30 min

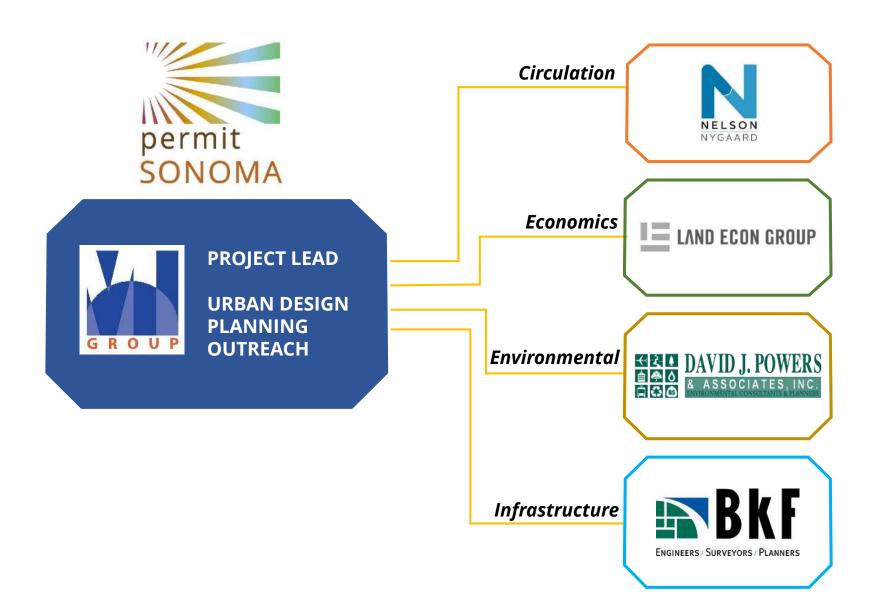
III. FACILITATED DISCUSSION: PREFERRED PLAN 60 min

IV. SUMMARY 10 min

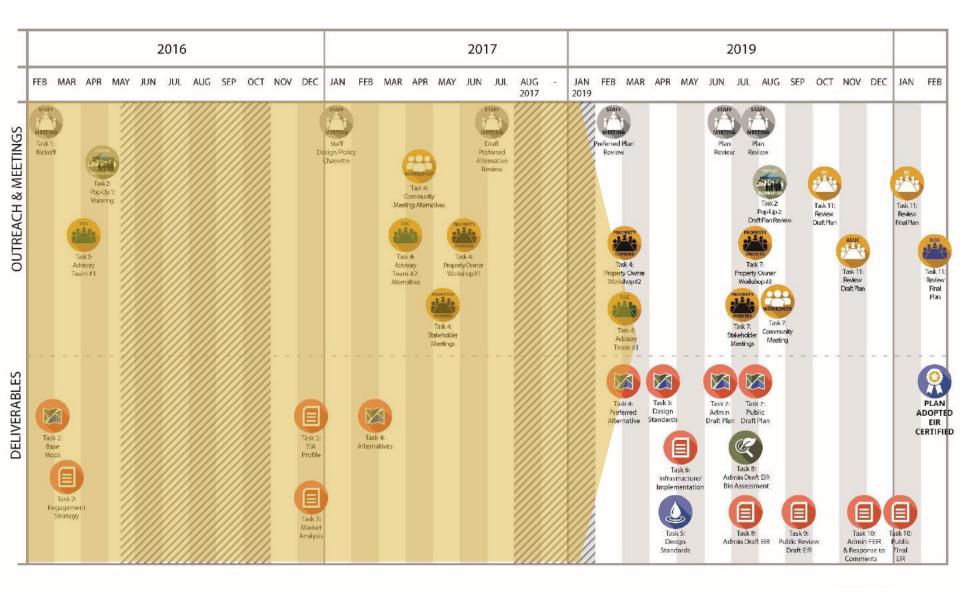
V. ADJOURN



### PROJECT TEAM



## **PROGRESS**



# ENGAGEMENT

Engagement	Date
Project Kick-Off – Meeting with staff and relevant technical teams	02-04-2016
Pop-Up Workshop #1 – Gather feedback from stakeholders on location	04-13-2016
Advisory Team Meeting #1 – Identify Assets and Opportunities	04-27-2016
One-on-One Meetings – Review land use and circulation alternatives	2017-2018
Sonoma County Staff Charrette – Review land use and circulation alternatives	01-12-2017
Community Workshop #1 – Review land use and circulation alternatives	03-29-2017
Advisory Team Meeting #2 – Review land use and circulation alternatives	03-29-2017
Windsor Water District Meeting	05-16-2017
Property Owner Workshop #1 – Review land use and circulation alternatives	06-01-2017
Sonoma County Staff Charrette – Review land use and circulation alternatives	08-04-2017
Sonoma County Water Agency Meeting	07-23-2018
Negotiations to Ensure Adequate Water Resources for the Specific Plan Update	2017-2018
Windsor Water District Meeting	08-28-2018



#### INTERVENING EVENTS

- CANNABIS REGULATION
- SONOMA COMPLEX FIRE
- HOUSING POLICY
- WATER SUPPLY



#### **NEXT STEPS**

#### March 2019:

- Community Workshop #2
  - California Environmental Quality Act Scoping Meeting

#### Summer 2019: Review Draft Specific Plan Update

- Property Owner Workshop #4
- Advisory Team Meeting #4
- Pop-Up Workshop #2
- Community Workshop #2



#### AGENDA

I. WELCOME & INTRODUCTIONS
II. PRESENTATION ON PREFERRED PLAN
III. DISCUSSION: PREFERRED PLAN
V. SUMMARY
VI. ADJOURN



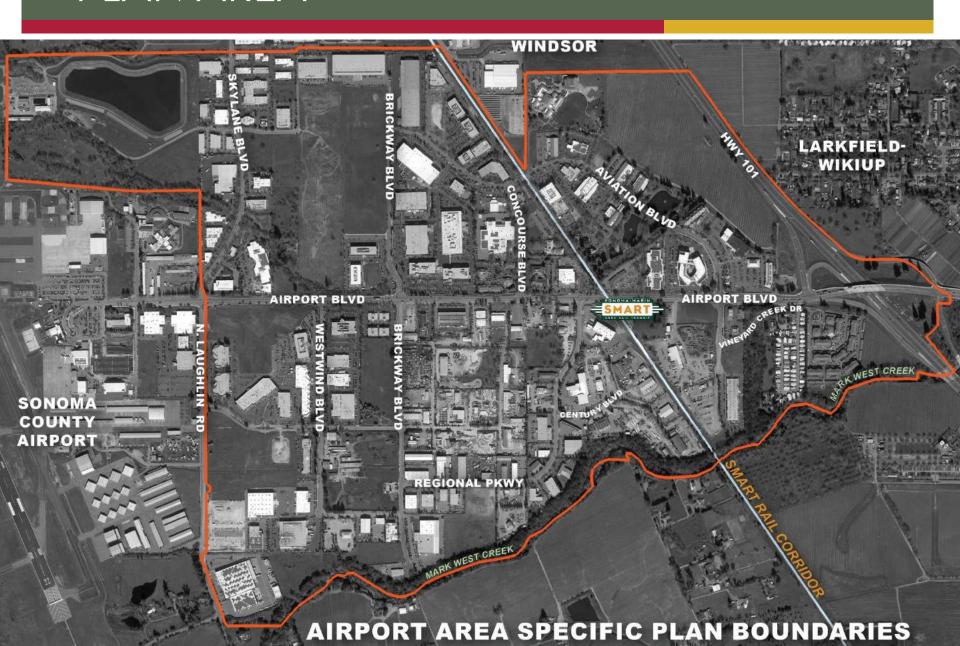
#### PLAN OBJECTIVES

- Update the existing LAND USE and CIRCULATION STRATEGY to address:
  - AIRPORT OPERATIONS
  - SMART STATION DEVELOPMENT
  - MARKET CONDITIONS
  - BUSINESS NEEDS
  - CIRCULATION AND ACCESS TO AND FROM THE AREA
  - CLIMATE ADAPTATION
  - HEALTHY COMMUNITIES
  - O ENVIRONMENTAL REVIEW
  - SERVICE CAPACITY
  - COMMUNITY NEEDS

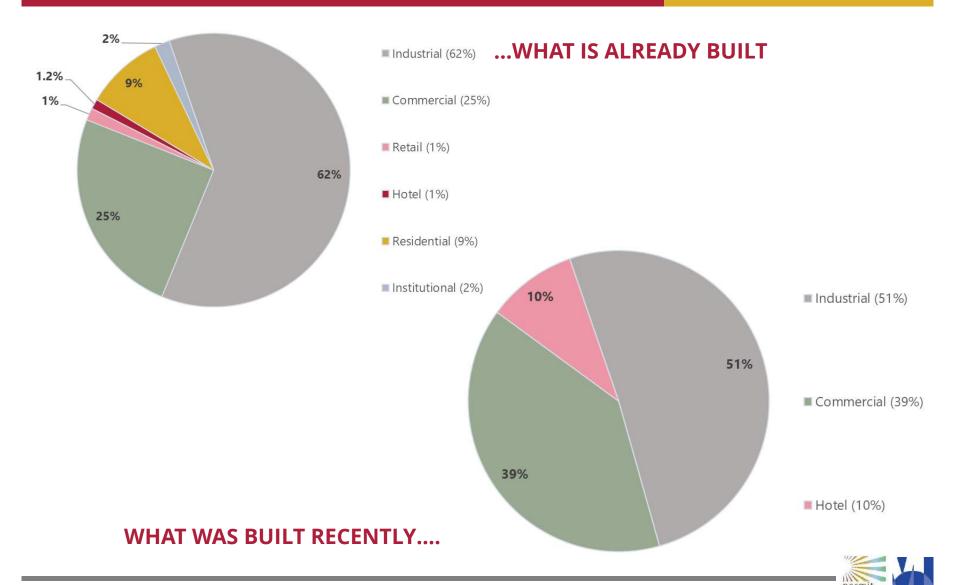




## PLAN AREA



## EXISTING/NEW DEVELOPMENT



#### GENERAL PLAN 2020

#### GENERAL PLAN:

- o **Goal LU-3**: Locate future growth within cities and Urban Service Areas
- o **Goal LU-4**: Maintain adequate public services
- o **Goal LU-5**: Identify important open space areas
- o Goal LU-9: Protect lands currently in agricultural production
- o **Policy LU-12g**: Design commercial/industrial in harmony with the context
- o Goal AT-1: Assure land uses and densities near airports are compatible
- o **Goal AT-2**: Provide for the safe passage of aircraft

#### SONOMA COUNTY BIKE PLAN 2010



# LAND USES PLANNED TODAY



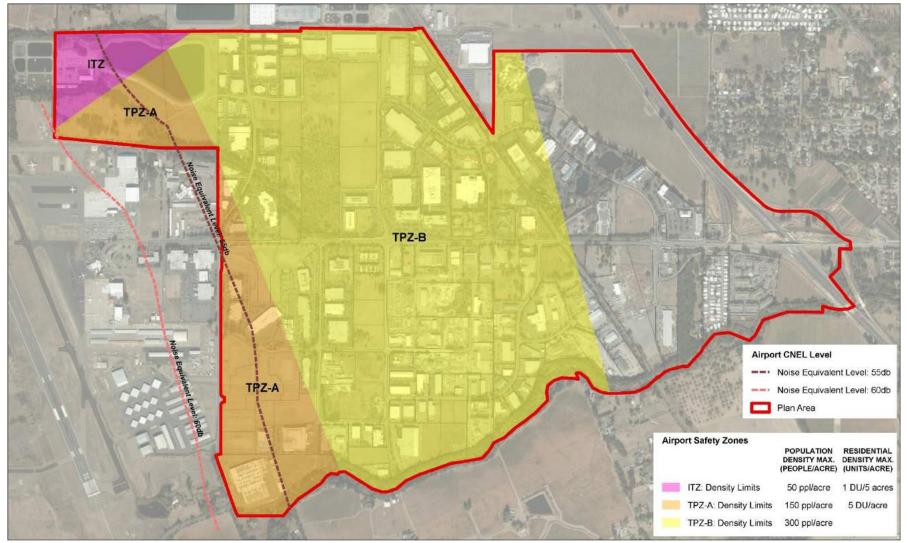
# TRANSIT SERVICE



# TRANSIT SERVICE: SHUTTLE PLAN

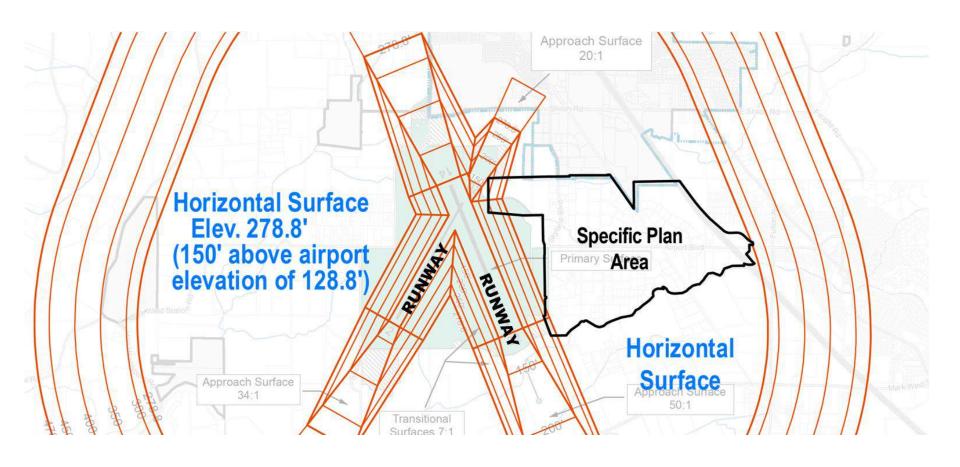


# AIRPORT CONSTRAINTS





## AIRPORT CONSTRAINTS





# PROJECT AREA QUICK FACTS

PROJECT AREA (ACRES)	807 ACRES
<b>EMPLOYERS WITHIN THE EIA, 2015</b>	385
<b>EMPLOYEES WITHIN THE EIA, 2015</b>	7,683
<b>TOTAL ON-SITE SALES, 2015</b>	\$2.2 BILLION
<b>EMPLOYMENT GROWTH (20 YEARS)</b>	+ 4,352 (2015 TO 2035)
LARGEST INDUSTRY BY EMPLOYEES, 2015	MANUFACTURING (+ WINERIES)
RESIDENTS, 2015 CENSUS ESTIMATES	634
RESIDENTS, 2015 CENSUS ESTIMATES VACANT ACRES (APPROXIMATE)	634 156
•	



### MARKET STUDY: OPPORTUNITIES

	TOTAL
MIDPOINT OF HIGH AND LOW DEMAND ESTIMATES	2015-35
INDUSTRIAL & WAREHOUSING (SF)	1,446,120
OFFICE SPACE (SF)	552,365
RETAIL SPACE (SF) <sup>1</sup>	27,000
HOTEL DEMAND (ROOMS)	185
MARKET RATE APARTMENTS (UNITS) <sup>2</sup>	808
AFFORDABLE HOUSING (UNITS) 2,3	101

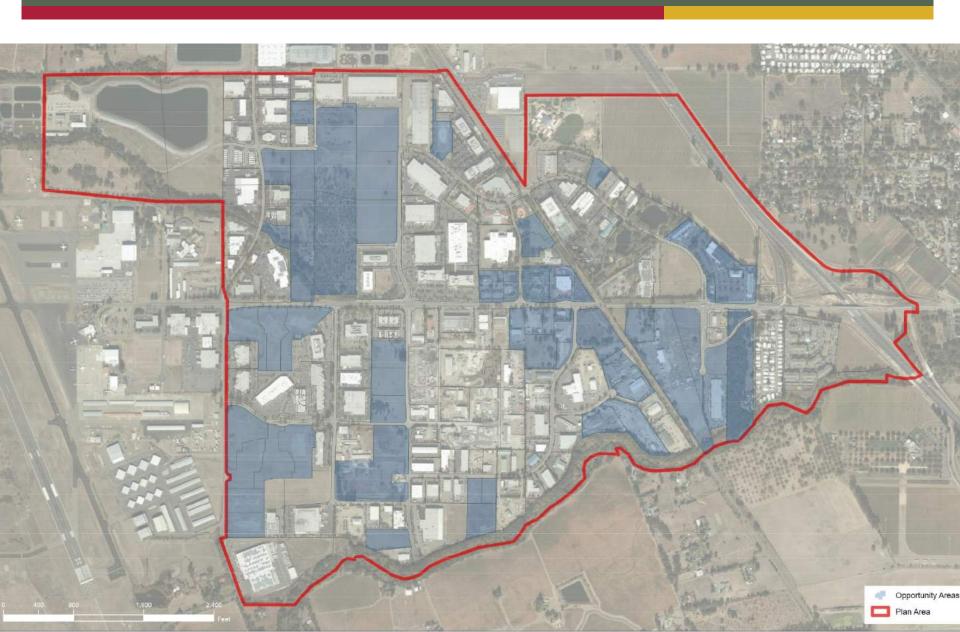
<sup>1 -</sup> Retail space demand includes a "lag" while utilization of current vacancy and space is optimized, and employment and population growth is realized

<sup>3 -</sup> Affordable housing is a policy issue and not a market analysis of output. The numbers presented are suggested for planning and policy evaluation



<sup>2 -</sup> Apartment demand is represented as the average of projected demand (market rate: 678 to 938 units, and affordable: 85 to 117 units)

# SITES THAT MIGHT (RE) DEVELOP IN 20YRS

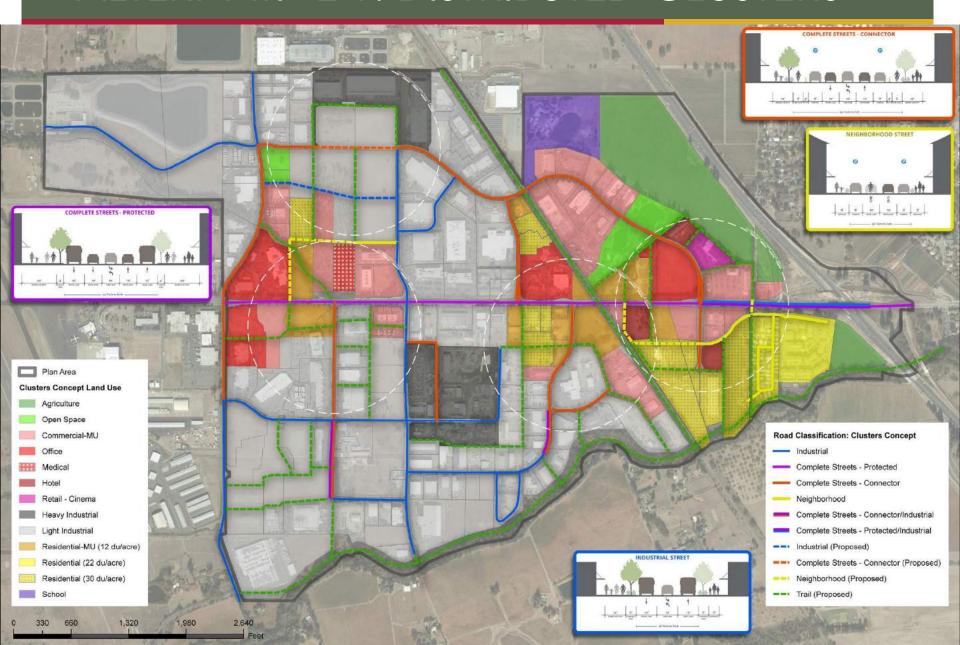


# ALTERNATIVES OVERVIEW

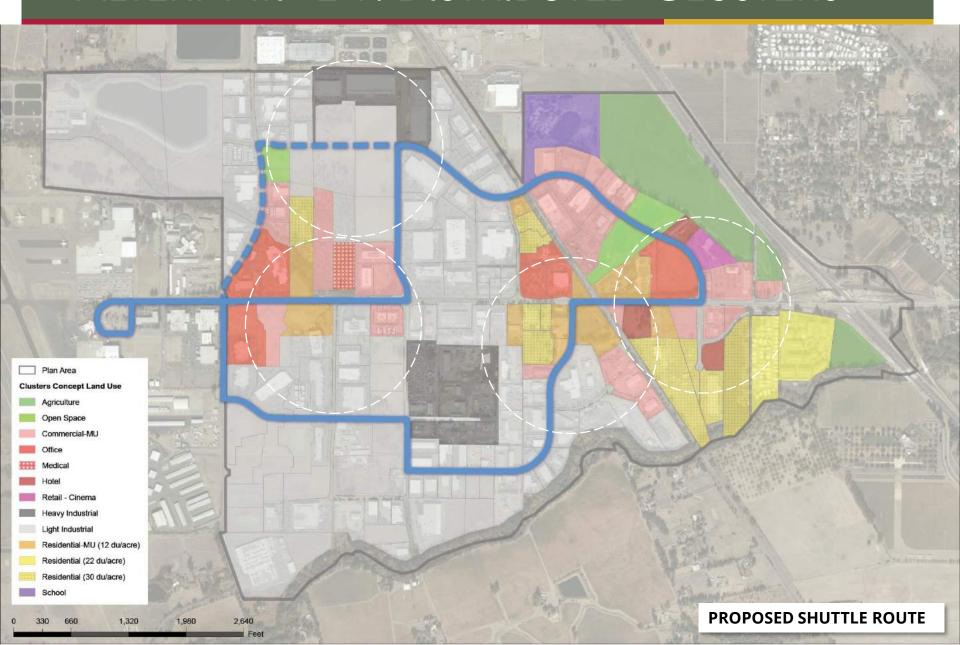
	AREA FOCUS		
	DISTRIBUTED CLUSTERS	BOULEVARD CORRIDOR	NODAL CENTERS
MINIMAL CHANGE OR INVESTMENT	ALTERNATIVE 1		
MODERATE CHANGE OR INVESTMENT		ALTERNATIVE 2	
INCREASED CHANGE OR INVESTMENT			ALTERNATIVE 3



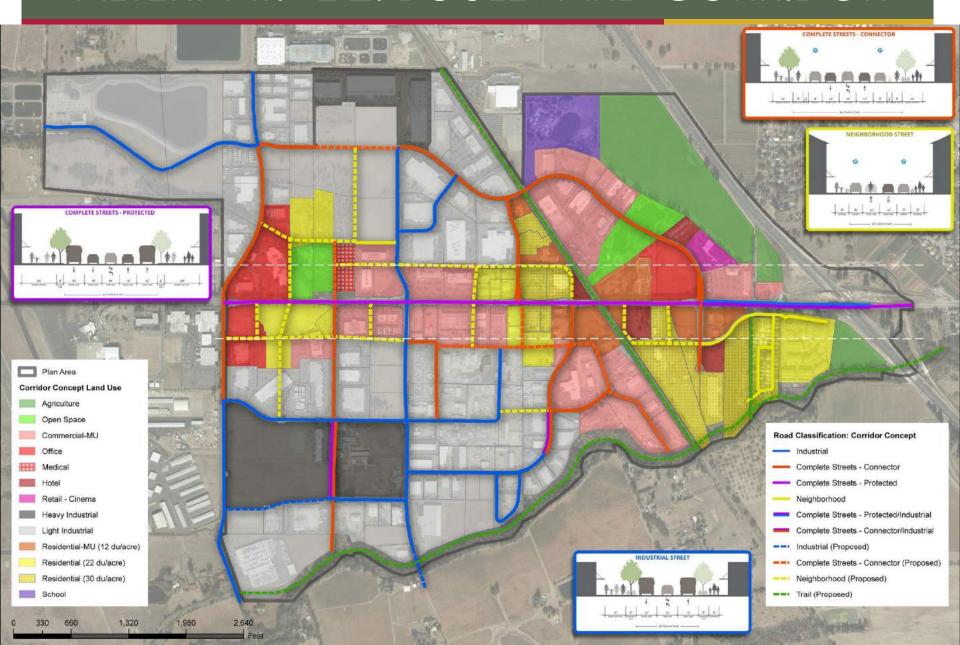
## ALTERNATIVE 1: DISTRIBUTED CLUSTERS



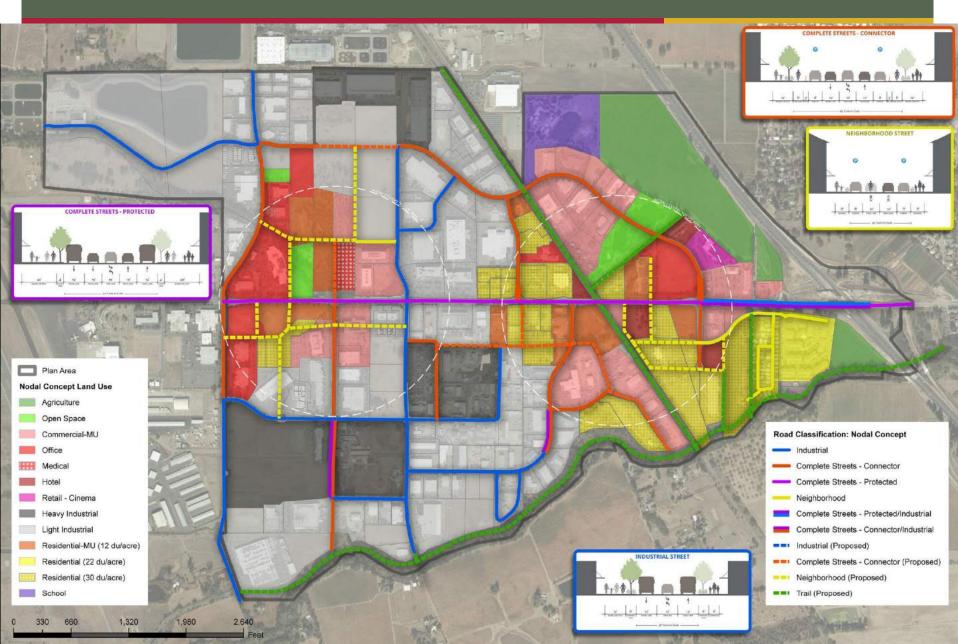
# ALTERNATIVE 1: DISTRIBUTED CLUSTERS



## ALTERNATIVE 2: BOULEVARD CORRIDOR



## ALTERNATIVE 3: NODAL CENTERS



### ALTERNATIVES: COMMONALITIES

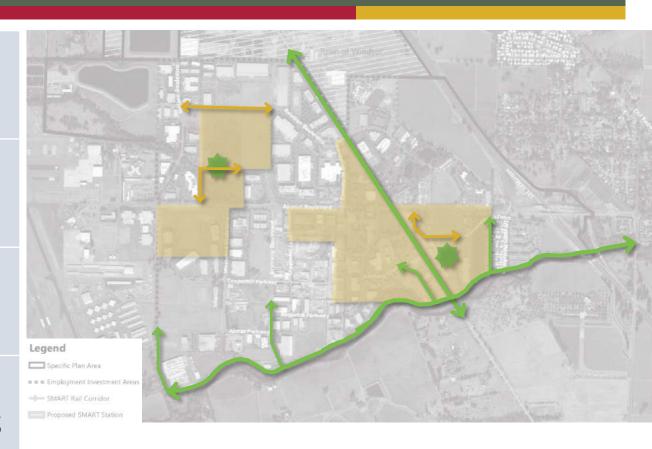
FLEXIBLE STANDARDS

DEFINED RESIDENTIAL AREAS

OPEN SPACE/ PARKS/ RECREATION

IMPROVED AND NEW CONNECTIONS

STREETS IMPROVEMENTS



# LAND USE EXAMPLES

GENERAL MIXED-USE 2144 RAILROAD AVENUE, HERCULES CA





COMMERCIAL/INDUSTRIAL MIXED-USE ADJACENT TO PARKS MANDELA PARKWAY, OAKLAND CA





LIGHT INDUSTRIAL WITH RESIDENTIAL MIXED-USE CELSIUS 44, PETALUMA CA





LIGHT INDUSTRIAL WITH COMMERCIAL MIXED-USE SHILOH BUSINESS CENTER, WINDSOR CA





RESIDENTIAL NEAR RAILROADS OR MAJOR BOULEVARDS VIA APARTMENTS, SUNNYVALE CA





SMALL- TO MID-SIZED HOTELS INTEGRATED WITH RESIDENTIAL & MIXED-USE RIVERMARK, SANTA CLARA CA







#### CIRCULATION OPPORTUNITIES

#### 1. PEDESTRIAN.

- 1. MORE CONNECTIONS
- DIRECT
- 3. LAND USES AS AMENITIES

#### 2. VEHICLES.

- 1. TRAFFIC MANAGEMENT
- ACCESS/ALTERNATIVE ROUTES
- 3. SIGNAL COORDINATION

#### 3. BIKES.

- 1. CLASS II LANES
- 2. EXPAND NETWORK
- 3. CONNECT TO SMART AND TRANSIT

#### 4. PARKING.

- 1. SHARED PARKING
- 2. DEMAND MANAGEMENT (T.D.M.)

Mod	de Opportunities	Details
	Direct connections	Shortest, safest and most direct routes for convenient walking trips
Pedestrian	Comfortable and secure walking environment	Pedestrian treatments at intersections and vehicle access points     Increased activity on the street to promote active surveillance     Meet ADA requirements     Human-scale features to create a secure and inviting environment     Establish alternative routes to separate vehicles from areas with high pedestrian activity
	Land uses to support mid-day trips	Diverse land uses to serve daily lifestyle needs     Variation in built environment to create visual interest and improve aesthetics     Reduce congestion by decreasing vehicle dependency for short trips
Vehicle Vehicle	Traffic management	Increase the number of access point to the area     Improve signal coordination to enhance traffic flow     Establish alternative routes to separate vehicles from areas with high pedestrian activity
Transit	More connections between key destinations Increased ridership	Increase service to allow convenient connections to SMART station     Improve access to regional transit options      Improve rider amenities and service improvements to encourage the use of transit over private vehicles.
	Comfortable and convenient bicycle infrastructure	Upgrade & establish Class II bike lanes to increase protection for cyclist     Apply safety features at conflict points (e.g., intersections and driveways     Further separate bicyclists from large vehicles and high travel speeds
Bicycle	Convenient access to key destinations and community attractors	Expand the bicycle network to provide connections to key services     Provide bike parking at activity point entrances     Provide safe connections between communities and the SMART station
Parking	Develop shared parking agreements and encourage Transportation Demand Management (TDM) strategies	Encourage sharing of parking lots to reduce any inactive areas; make efficient use of the available supply     Maximize current parking supply and reduce need to dedicate more space exclusively for parking     Utilize parking areas for other "active" land development opportunities     Reconfigure and relocate parking areas to rear of property to allow buildings and storefronts to abut sidewalks and activate street space while also making parking convenient for employees and visitors     Enable "park once" behaviors that allow visitors and employees to park once and make multiple trips on foot by concentrating parking within walking distance to many attractions/destinations     Designating priority parking spaces for carshare and carpool vehicles.     Modify Code requirements and reduce parking minimums     Encourage employers to implement TDM program based on size

#### ALTERNATIVES: COMMONALITIES

FLEXIBLE STANDARDS

DEFINED RESIDENTIAL AREAS

OPEN SPACE AMENITIES

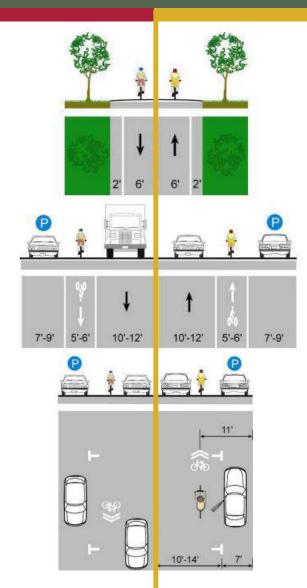
IMPROVED AND NEW CONNECTIONS

STREET IMPROVEMENTS

**CLASS I** 

**CLASS II** 

**CLASS III** 



#### SUMMARY OF FEEDBACK

- Refine the goals:
  - Industrial protections
  - Highlight truck traffic
  - Congestion
- Locate housing in limited areas
  - East of the tracks, north of Airport Blvd.
- Make sure utility services are available
- Maintain industrial character
- Road improvements must be appropriate to context



#### SPECIFIC PLAN GOALS

**INDUSTRIAL PRESERVATION.** Preserve industrial land uses while providing flexibility for other compatible development.

**CONSISTENT.** Provide a Specific Plan that is consistent with state law, the adopted development policies of the Sonoma County General Plan 2020, Sonoma County Comprehensive Airport Land Use Plan and that recognizes the adopted Airport Master Plan, and Town of Windsor General Plan.

**AIRPORT-SUPPORTIVE.** Support the Sonoma County Airport and its future growth by ensuring long term compatibility between land uses and the airport, and by improving and managing safe access to the airport.

**ECONOMY AND EMPLOYMENT.** Recognize the Specific Plan area's economic importance to the county and region and expand employment opportunities while providing for a mix of uses for employees and surrounding residents.

**DESIGN.** Provide a set of development and design standards that ensure compatibility between land uses in the plan area, improve the visual character of buildings and streets, and minimize nuisances to businesses and residents.

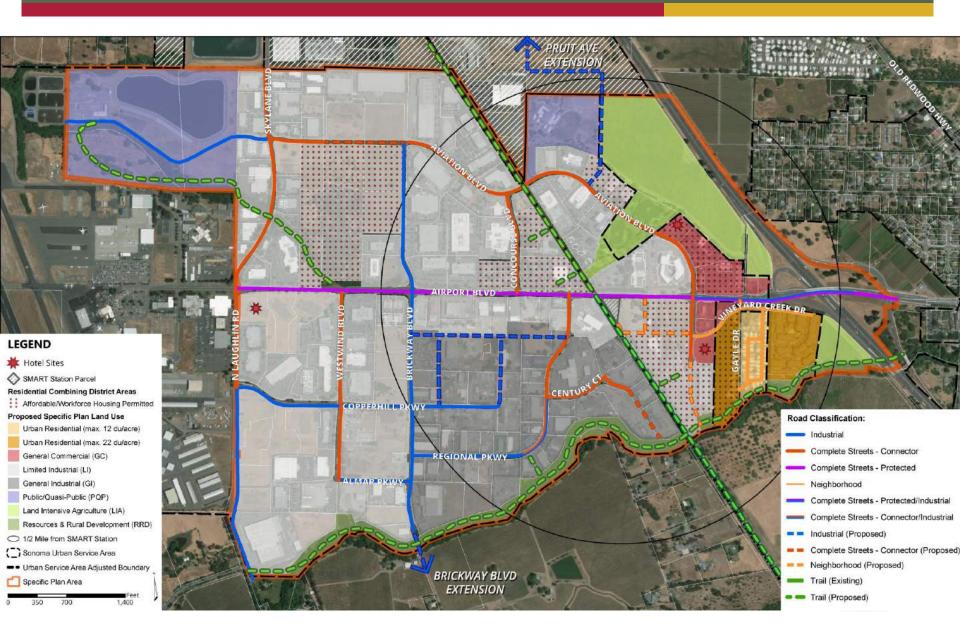
**PROTECT RESOURCES.** Protect sensitive uses, such as residential neighborhoods, open spaces, and Community Separators, from nuisances and incompatible development.

**FEASIBLE.** Provide a feasible land development and capital improvement plan, which supports the County's financial goals and accommodates growth in the Specific Plan in accordance with the availability of public services.

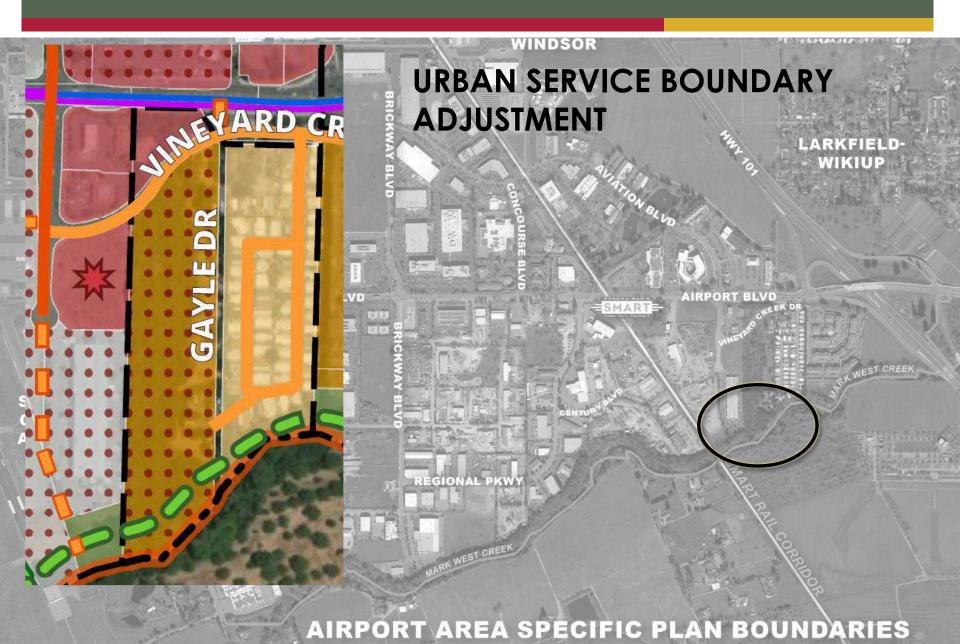
**CIRCULATION.** Improve the circulation network within the Specific Plan for all modes of transportation, increase connectivity to surrounding neighborhoods, and ensure that freight traffic can safely and efficiently navigate to and from businesses within the Specific Plan area.

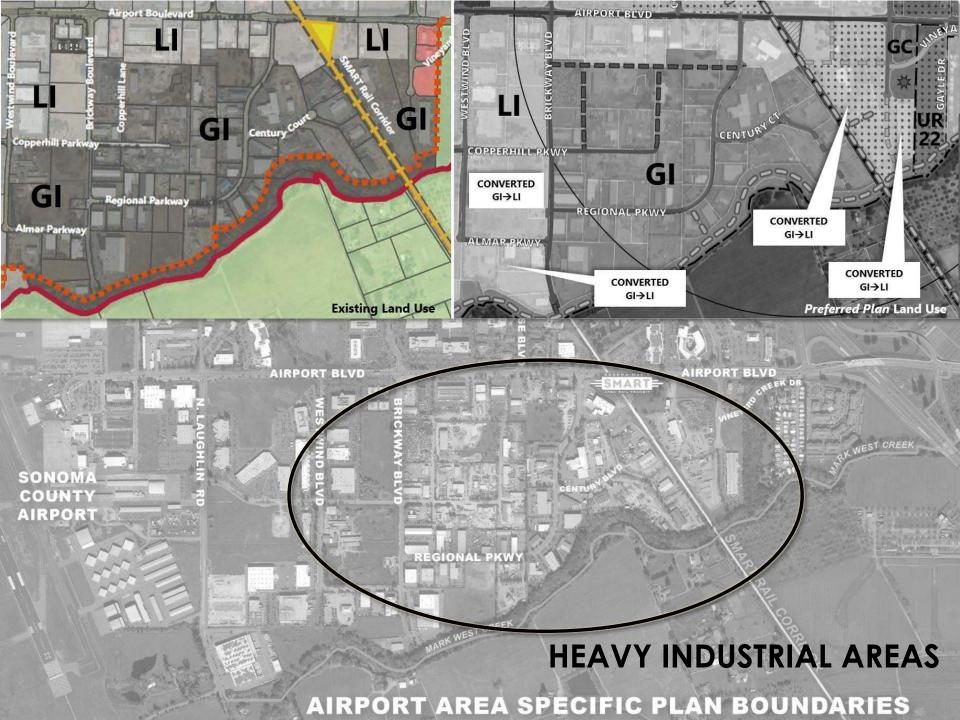
**HOUSING.** Accommodate affordable and workforce housing opportunities within the Specific Plan area while maintaining the long-term viability of industrial and commercial activities.

### PREFERRED PLAN



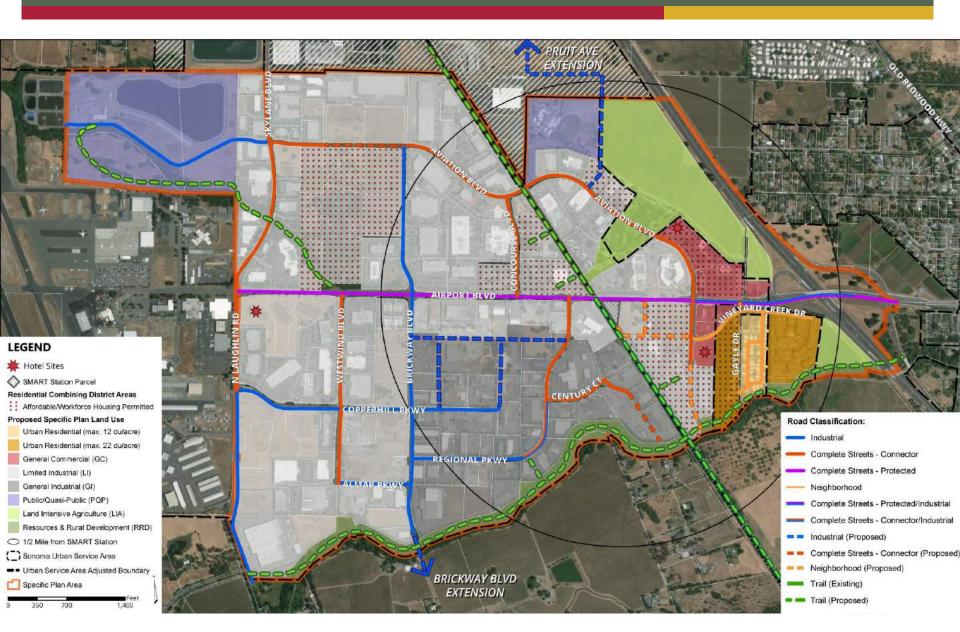
### KEY FEATURES







### PREFERRED PLAN: HOUSING



### HOUSING STRATEGY

- AFFORDABLE AND WORKFORCE HOUSING OVERLAY
  - 100 ACRES
    - 85 ACRES ON SITES THAT MIGHT DEVELOP IN 20YRS
- STONEGATE MOBILE HOME PARK
- RESIDENTIAL PLANNED FOR VACANT PARCEL OFF OF VINEYARD CREEK DRIVE

 780 UNITS OVER 20 YEARS ARE <u>POSSIBLE</u> ACROSS 15 DIFFERENT SITES



### PREFERRED PLAN SUMMARY

TABLE 5 - SUMMARY OF LAND USE DEVELOPMENT VERSUS MARKET PROJECTIONS FOR THE PREFERRED PLAN

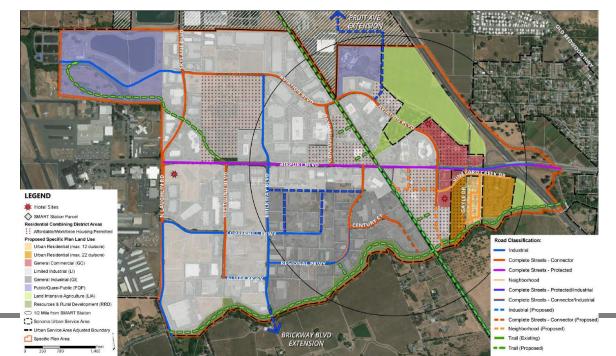
LAND USE CATEGORY	MARKET STUDY DEMAND PROJECTION	NEW BUILD UNDER THE PREFERRED PLAN	% OF MARKET STUDY PROJECTION
Industrial (sf)	1,446,120	1,543,624	107%
Office (sf)	552,365	399,191	72%
Retail (sf)	27,000	40,864	151%
Hotel (Rooms)	185	197	106%
Dwelling Units	909	784	86%
Projected Population Added:		1,994	



### PREFERRED PLAN: CIRCULATION

FIGURE 17 - STREET CLASSIFICATIONS SUMMARY FOR THE PREFERRED PLAN

Classification	Vehicle Lanes	Street Parking**	Buffers	Other
Complete St. Protected*	10' inside 12' outside	None	6' between road and sidewalk	Median (10') Shared-Use Path (12')
Complete St. Connector*	10′	8′	3' between parking and bike lane	Bike lane (6') Sidewalk with landscaping (12')
Industrial*	12′	None	6' between road and sidewalk	Center turn lane (12') Shared-Use Path (12')
Neighborhood	10′	8'		Shared bike/auto travel lanes Sidewalk (8')





### PREFERRED PLAN BY THE NUMBERS...

+ 1,994 Residents

+ 3,835 **Jobs** 

+ 1,074 Million Business Revenue

**Growth in Airport Supportive-Land Uses:** 

399,191 square feet office

197 hotel rooms

**Growth in Airport Non-Supportive-Land Uses:** 

779 dwelling units

**New Development Per \$Millions of Plan Implementation Cost Estimate:** 

115,856 square feet

**New Development Within 1/3 Mile of Transit Node:** 

1,048,802 square feet



### AGENDA

VI. ADJOURN

I. WELCOME & INTRODUCTIONS 10 min
 II. PRESENTATION ON PREFERRED PLAN 30 min
 III. FACILITATED DISCUSSION: PREFERRED PLAN 60 min
 V. SUMMARY 10 min



### QUESTIONS FOR DISCUSSION

- Does the land use and circulation support the Specific Plan goals?
- Are there comments on this framework to better serve the goals?
- Overall do you support using the Preferred Plan to prepare the draft Specific Plan update?
- Which additional issues/thoughts do you have for us to consider when preparing the draft Specific Plan?

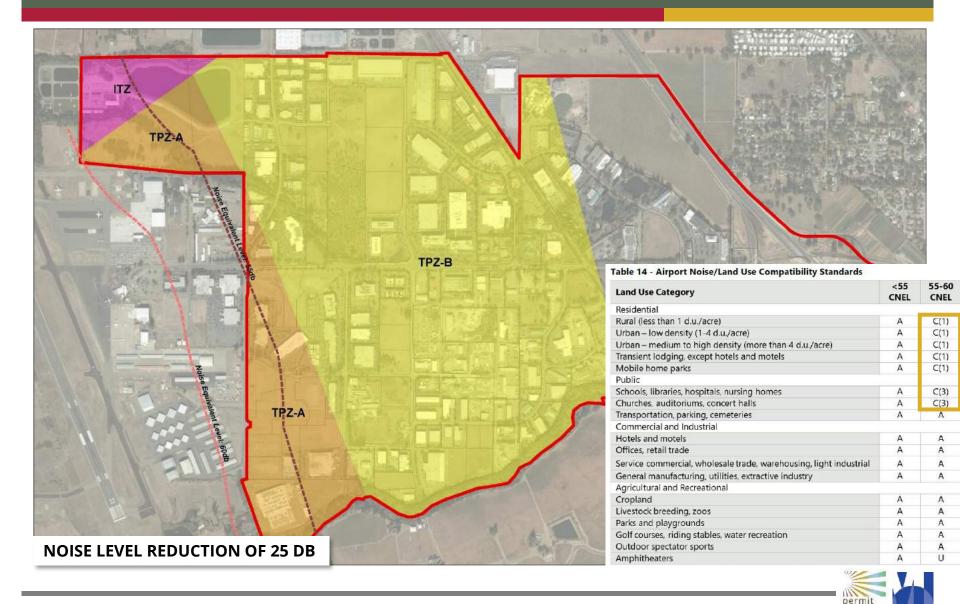


# THANK YOU



Reference Slides....

### AIRPORT CONSIDERATIONS



### DENSITY COMPARISONS





DWELLING UNIT DENSITY:
 22 DU/ACRE

• POPULATION DENSITY (@ 2.56 PP/HH): **56 PP/ACRE** 



### DENSITY COMPARISONS





### **AMERICAN AG CREDIT** - 400 Aviation Boulevard

• FLOOR AREA RATIO (SQ. FT. BUILT / PARCEL AREA):

0.38 (126,123 sq. ft)

• POPULATION DENSITY (@ 500 employees):

66 PP/ACRE



### DENSITY COMPARISONS





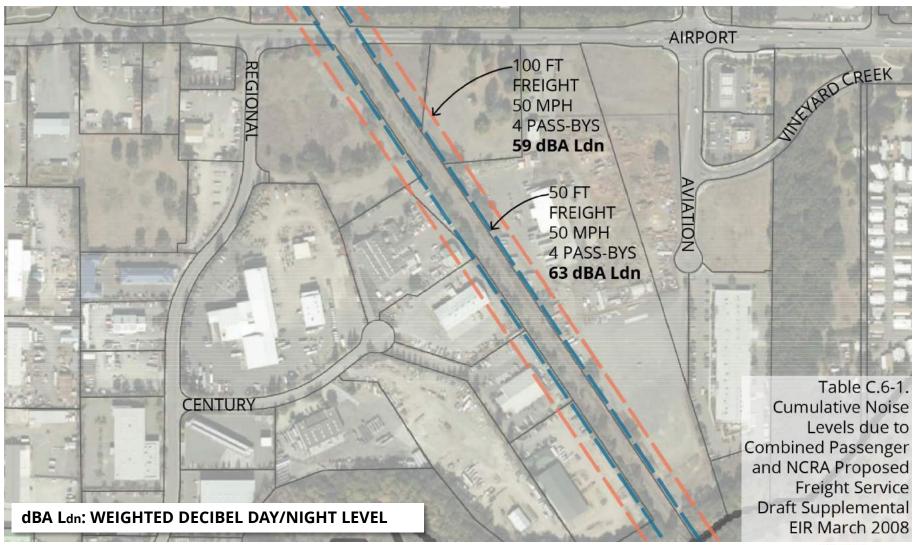
### P & L SPECIALTIES - 1650 Almar Parkway

• FLOOR AREA RATIO (SQ. FT. BUILT / PARCEL AREA): 0.38 (16,553 sq. ft)

• POPULATION DENSITY (@ 25 employees): 25 PP/ACRE

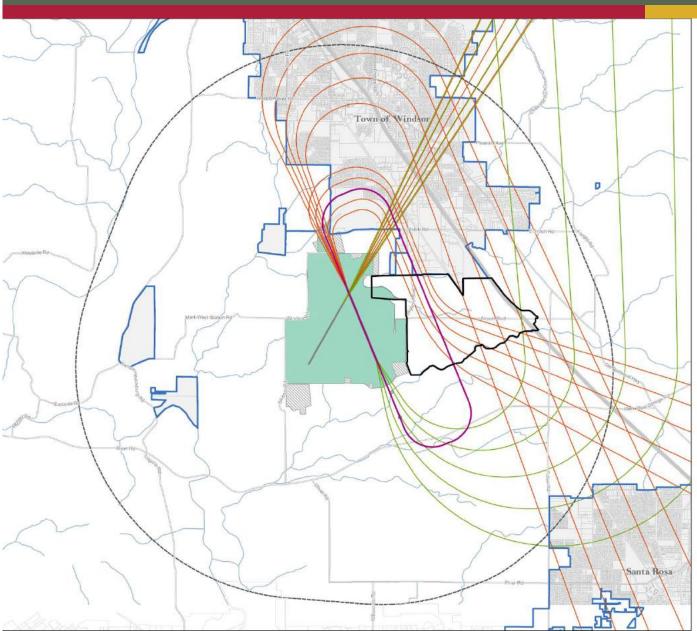


### AIRPORT CONSIDERATIONS: NOISE





### Flight Patterns



#### Exhibit 5D

Charles M. Schulz -Sonoma County Airport Generalized Flight Tracks -Arrivals and Departures

Detailed Land Use Study Area

City Limits

Existing

Future

2009 Integrated Noise Model (INM) Flight Tracks

Consolidated Fixed Wing Arrival Flight Tracks

Consolidated Fixed Wing Departure Flight Tracks

Consolidated Fixed Wing Touch-and-Go Tracks

Helicopter Arrival Tracks

Helicopter Departure Tracks

Base Map Layers

Parcel

- Highway

- Road

- Stream

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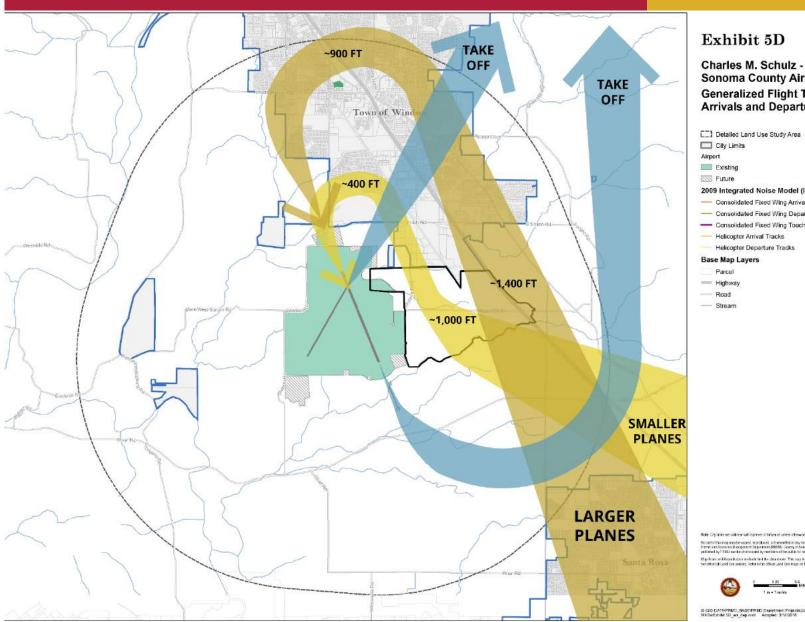


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### FLIGHT PATTERNS



**Sonoma County Airport** Generalized Flight Tracks -Arrivals and Departures

[ ]	Detailed	Land	Lise	Study	Are

2009 Integrated Noise Model (INM) Flight Tracks

- Consolidated Fixed Wing Arrival Flight Tracks
- Consolidated Fixed Wing Departure Flight Tracks
- Consolidated Fixed Wing Touch-and-Go Tracks

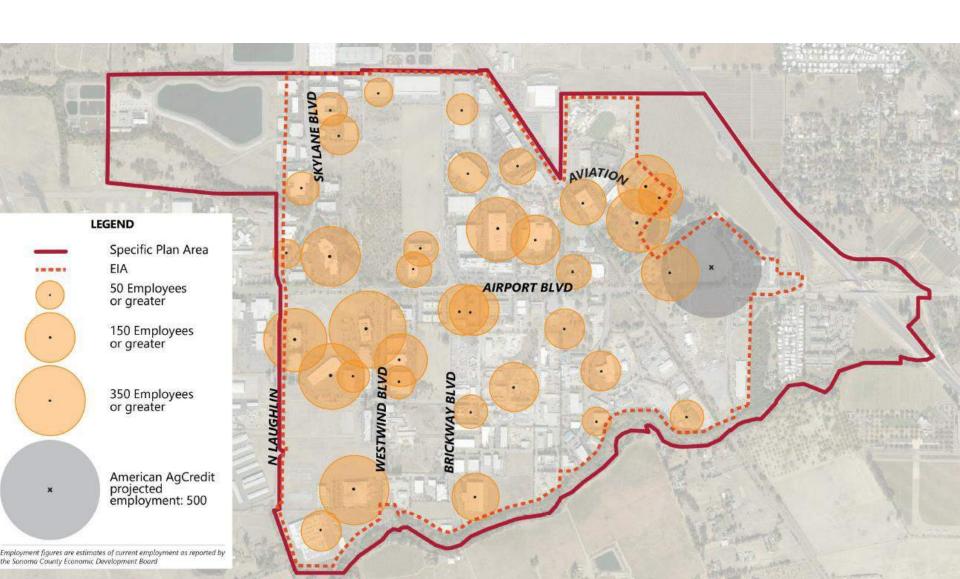
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	CLUSTERS CONCEPT	CORRIDOR CONCEPT	NODAL CONCEPT
	LAND USE COMPARISON		
LAND USE: NEW	+ 1,511,376	+ 1,568,928	+ 1,767,952
INDUSTRIAL SF	(105% of Market Study)	(108% of Market Study)	(122% of Market Study)
LAND USE: NEW	+ 558,886	+ 624,634	+ 637,417
OFFICE SF	(101% of Market Study)	(113% of Market Study)	(115% of Market Study)
LAND USE: NEW	+ 24,991	+ 31,168	+ 39,590
RETAIL SF	(93% of Market Study)	(115% of Market Study)	(147% of Market Study)
LAND USE: NEW	+ 151	+ 209	+ 209
HOTEL ROOMS	(82% of Market Study)	(113% of Market Study)	(113% of Market Study)
LAND USE: NEW	+ 795 units	+ 1,045 units	+ 1,212 units
APARTMENTS	(2,035 new residents)	(2,675 new residents)	(3,103 new residents)
CIRCULATION COST ESTIMATE:	LOW	HIGH	MODERATE
	ECONOMIC COMPARISON		
ECONOMIC OBJECTIVE 1:	+ 2,035 Residents + 4,239 jobs + \$1.2B in business revenue	+ 2,675 Residents + 4,617 jobs + \$1.3B in business revenue	+ 3,103 Residents + 4,973 jobs + \$1.4B in business revenue
ECONOMIC OBJECTIVE 2:	Supportive: 558,886 sf Office Supportive: 151 hotel rooms Non-supportive: 795 dwellings	Supportive: 624,634 sf Office Supportive: 209 hotel rooms Non-supportive: 1,045 dwellings	Supportive: 637,417 sf Office Supportive: 209 hotel rooms Non-supportive: 1,212 dwellings
ECONOMIC	New Development / \$Million Cost:	New Development / \$Million Cost:	New Development / \$Million Cost:
OBJECTIVE 3:	112,581 sf	105,428 sf	126,972 sf
ECONOMIC	Growth within 1/3 mile of Transit:	Growth within 1/3 mile of Transit:	Growth within 1/3 mile of Transit:
OBJECTIVE 4:	1,100,532 sf	1,255,129 sf	1,514,965 sf
	WATER-USE COMPARISON		
WATER SUPPLY	ABOVE	ABOVE	ABOVE
ESTIMATE*	(WITHOUT MITIGATING POLICIES)	(WITHOUT MITIGATING POLICIES)	(WITHOUT MITIGATING POLICIES)

## CONCENTRATIONS OF ACTIVITY



### ENGAGEMENT - 2016

### **POP-UP WORKSHOP**

# Connectivity Sidewalks Signal Timing Residential

# ADVISORY TEAM MEETING



### CIRCULATION OPPORTUNITIES

#### **AREA-WIDE TDM PROGRAMS**

- SHARED PARKING
- REQUIREMENTS
- PRIORITIZE CARPOOLING

#### **RESIDENTIAL TDM PROGRAMS**

- UN-BUNDLE PARKING
- ON-SITE CARSHARE

#### **EMPLOYER TDM PROGRAMS**

- CASH-OUT PROGRAM
- SECURED PARKING









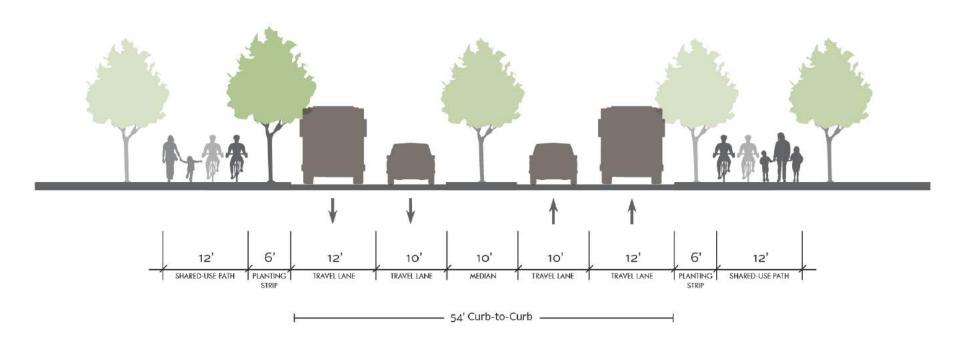
TDM CAN REDUCE AUTO TRAFFIC AND PARKING DEMAND BY

10% - 30%



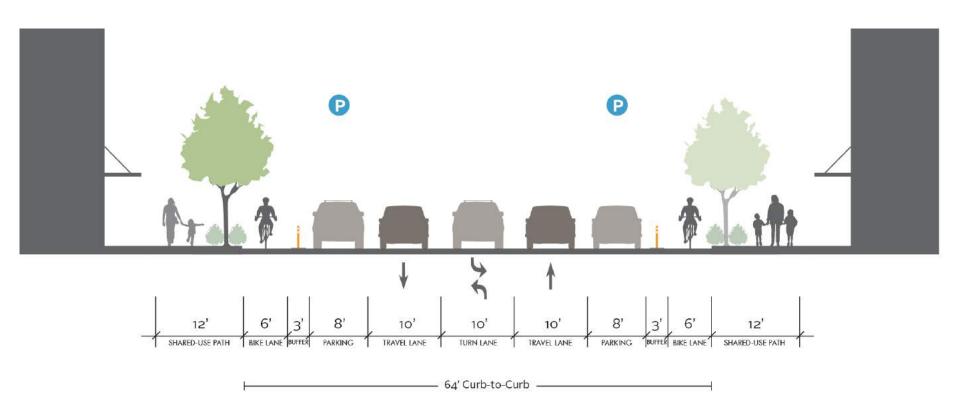
### **COMPLETE STREET "PROTECTED"**

Mixed street that serves a significant destination.



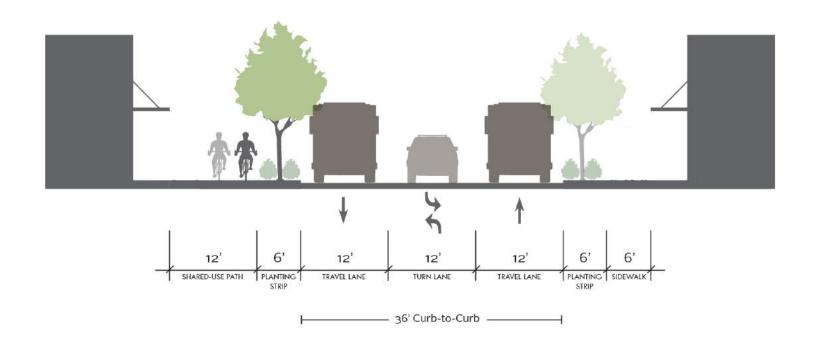
### **COMPLETE STREET "CONNECTOR"**

Primarily active mixed-use street that connects to major destinations



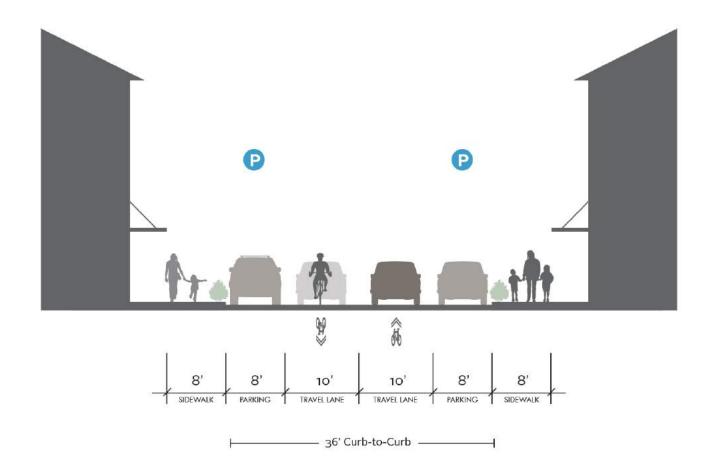
### **INDUSTRIAL**

Higher frequency of truck activity and mixed commercial/industrial uses



### **NEIGHBORHOOD**

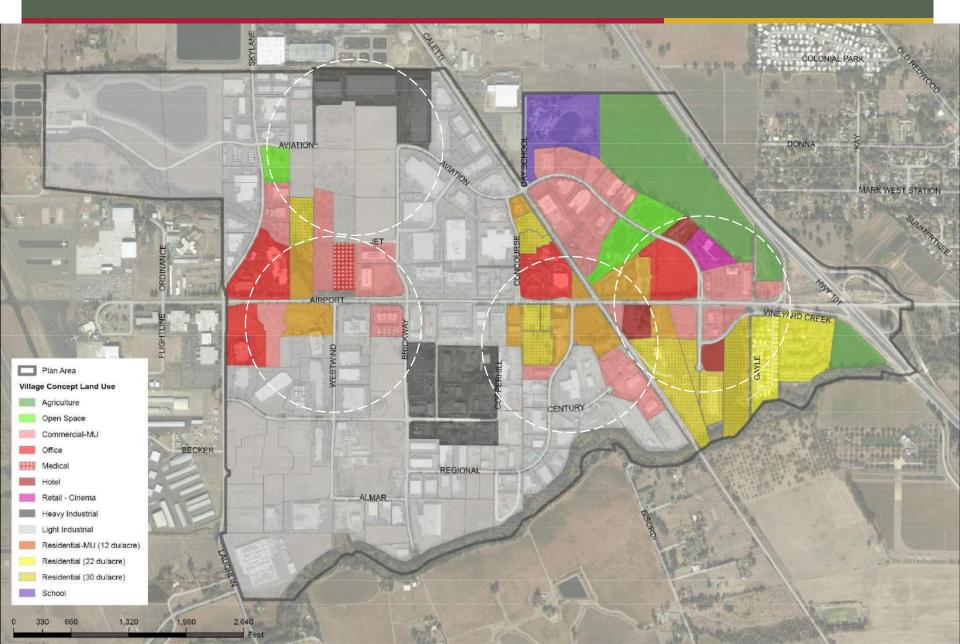
Low to medium volume road that serves mostly local traffic



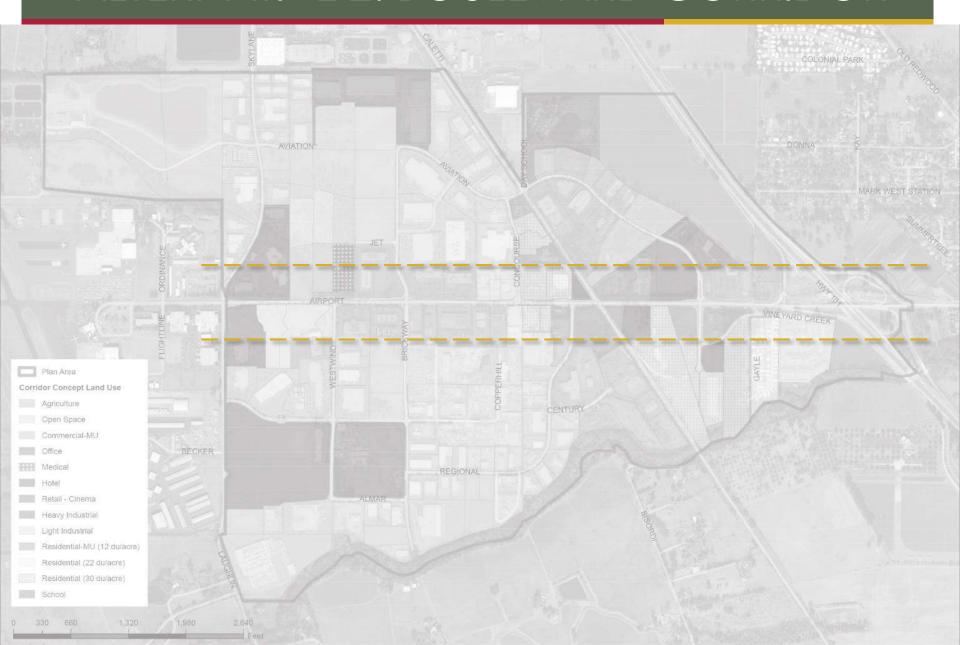
### ALTERNATIVE 1: DISTRIBUTED CLUSTERS



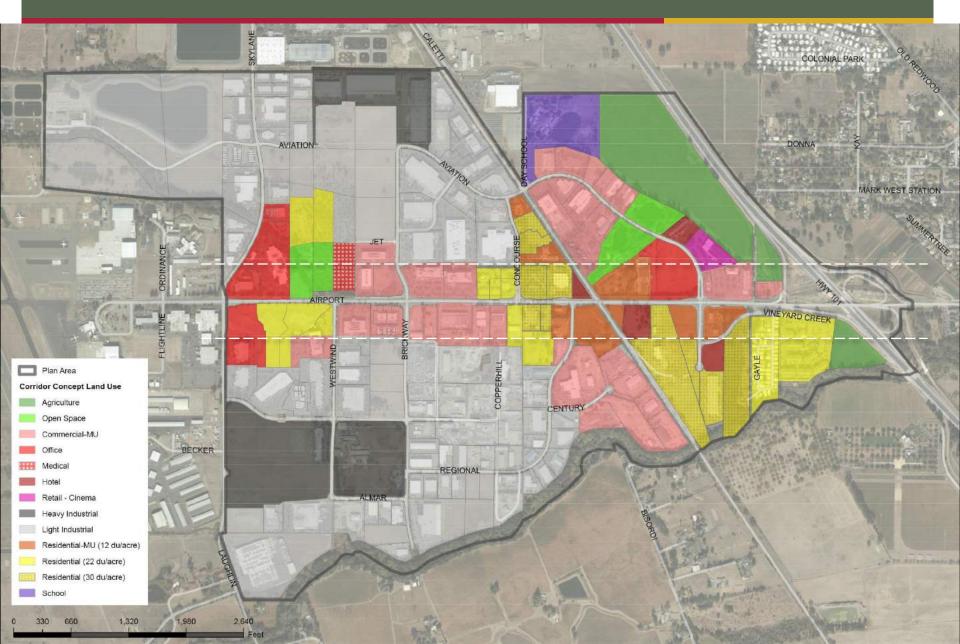
# ALTERNATIVE 1: DISTRIBUTED CLUSTERS



### ALTERNATIVE 2: BOULEVARD CORRIDOR



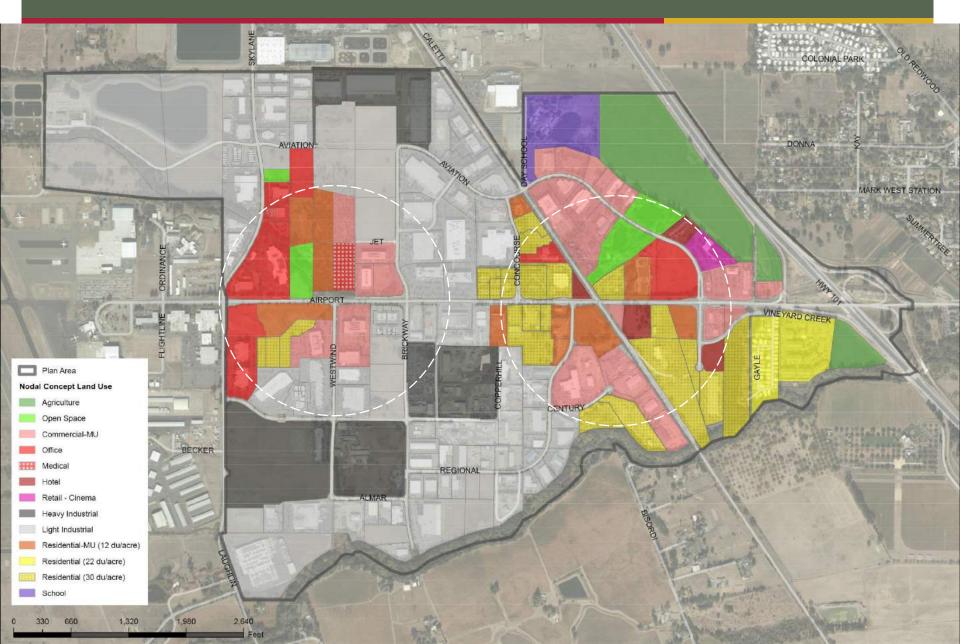
# ALTERNATIVE 2: BOULEVARD CORRIDOR



### ALTERNATIVE 3: NODAL CENTERS



### ALTERNATIVE 3: NODAL CENTERS



### ALTERNATIVE COMPARISON

% of Market 1	Target:	80% -	100%	100% -	120%	120% -	150%
Land Use Category	Market Study	Alt 1 "Clusters"	% of Market	Alt 2 "Corridor"	% of Market	Alt 3 "Nodal"	% of Market
Industrial (SF)	1,446,120						
Office (SF)	552,365						
Retail (SF)	27,000						
Hotel (Rooms)	185						
Market-Rate Units	808						
Affordable Units	101						
Total Units Added	909						
Population Added	2,327						



### ALTERNATIVE COMPARISON

% of Market 1	Target:	80% - 1	100%	100% -	120%	120% -	150%
Land Use Category	Market Study	Alt 1 "Clusters"	% of Market	Alt 2 "Corridor"	% of Market	Alt 3 "Nodal"	% of Market
Industrial (SF)	1,446,120	1,511,376	105%	1,568,928	108%	1,767,952	122%
Office (SF)	552,365	558,886	101%	624,634	113%	637,417	115%
Retail (SF)	27,000	24,991	93%	<sub>7</sub> 31,168	115%	<sub>7</sub> 39,590	147%
Hotel (Rooms)	185	151	82%	209	113%	209	113%
Market-Rate Units	808	716	89%	941	116%	1,091	135%
Affordable Units	101	80	79%	105	103%	121	120%
Total Units Added	909	795	87%	1,045	115%	1,212	133%
Population Added	2,327	2,035		2,675		3,103	







